half. Yang Tseng-hsin's attempted reform of this *corvée* was ineffective; the practice and the abuses continued.

In the same year Yang embarked on another reform, reducing the rate of interest on loans of grain from the public granaries. The management of granaries in many districts was corrupt. When the official authorized the issue of grain, eight *tou* (about ten pounds) would be entered on the slip as ten *tou;* but when he collected grain in repayment, only ten *tou* would be counted for every twelve *tou* weighed in. Thus what was originally intended as a measure of social welfare and economic stabilization was made to serve the collection of interest at a rate of 50 per cent. To prevent the practice of this form of usury by bureaucrats, Yang ordered the enforcement of standard measurements and the limitation of interest to a standard 10 per cent.

Bureaucrats also engaged in usury by lending to moneylenders. In the Tarim Basin, especially, pawnshops were managed by merchants of several nationalities: Chinese, Uighurs, Indians claiming the protection of the British Consulate General at Kashgar, Tatars who formerly held Tsarist Russian passports, and Tungans or Chinese-speaking Moslems. The rates of interest traditionally charged were 7, 8, and even 10 per cent per month. At the same time there existed government money bureaus which were supposed to charge only 1 per cent per month. Under these conditions, officials found it easy to make low-interest loans not to the poor, but to prosperous and solvent merchants who reloaned the money to pawnbrokers, at not less than 2 per cent per month, who in turn made loans to the poor at much higher rates. In this way the high interest paid by the poorest people paid a profit to the pawnbroker, to the merchant backing the pawnbroker, and to the official who authorized the loan of public money to the merchant. The abuses inherent in the system were made worse by the fact that all too often the rich merchant was the local Beg or District Elder, who could use his official authority, backed by the higher authority of the Chinese magistrate, to enforce the collection of principal and interest. In 1922 Yang Tseng-hsin attempted to end these abuses, first by forbidding the combination of private